

Solar Tariff to Rise as Custom Duty on Gear to Kick In

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Mumbai: The days of solar tariff bids at Rs 2 a unit may be over, as project cost is set to rise after the government announced the much-awaited customs duty on key equipment, aimed at boosting local manufacturing.

India will levy customs duty of 40% on solar modules and 25% on solar cells beginning April 2022. The country has safeguard duty on these equipment that expires in July. Indian solar equipment manufacturers have been demanding customs duty for a “level playing field” with foreign manufacturers. But solar project developers will now have to factor in the higher cost.

“This will promote local manufacturing but building scale would take time. Local manufacturers may take 3-5 years to set up new capacities and in that period sourcing equipment would be expensive and tariff would increase,” Praveer Sinha, chief executive at Tata Power Company, told ET.

The announcement to impose the duty on solar cells and modules does not have any grandfathering provision, which would have allowed projects already auctioned to import equipment under existing rules without paying the customs duty. Many ongoing solar power projects, which have been going slow either due to a delay in signing of power supply agreements with power distribution companies (discoms) or other issues, may also have to pay customs duty if they import equipment after the deadline.

“There are a number of ongoing projects that will import modules post April 2022. There is a change-in-law clause available to those projects. They will have to go through the process of applying to the regulators for change in tariff, which is what the industry has been doing in the last few years for safeguard duty anyway. It’s a tough and time-consuming process but there is a provision for it,” said Sumant Sinha, chairman and managing director at ReNew Power. He said even after incorporating the impact of the duty, solar power tariff would still be competitive with conventional energy.

Solar power prices have declined globally, and India produces the cheapest solar power as project costs have declined over the last few years and interest rates have softened. Bids for solar power projects have seen aggression by developers keen to grab a larger share of the pie. But the solar power generation capacity addition has primarily been driven by Chinese equipment, which hurt local manufacturers. Increased tension between the two countries has also aggravated concerns over Chinese imports.

The customs duty could increase the tariff by 50-75 paise a unit, experts said. Additionally, the waiver from interstate transmission system (ISTS) charges for solar power projects is valid only for projects commissioned before June 2023, which would effectively mean that projects being bid out in the second half of 2021 will have to factor in higher costs, pushing tariff upwards.

“We’re almost at the end of ISTS as far as new projects are concerned today. If ISTS benefit goes, it’s unclear what the impact would be, but it would certainly add somewhere between Rs 1 and Rs 3 (a unit) ... we are looking at a very different pricing regime in solar power now,” said Vipul Tuli, CEO of South Asia at Sembcorp Industries which bagged a 400 mw project in Rajasthan earlier this year with a bid of Rs 2 a unit.

Hetal Gandhi, director of Crisil Research, expects the customs duty announcement to expedite the power supply agreement (PSA) process which has been dragging execution of projects. “We expect that discoms would now be keen to sign the PSAs at lower tariff, anticipating tariff to go up.”

Ratings firm ICRA said the decision to impose the customs duty would lead to a spike in tariffs of nearly 25% in the short term, but will prove to be a positive for the domestic manufacturers in the long term. “This is expected to result into an increase in the capital cost for a solar power project by 23-24% (capital cost factoring non-continuation of safeguard duty beyond July 2021). This in turn would result in an increase in tariff by about 45-50 paise per unit,” said Girishkumar Kadam, co-group head at ICRA Ratings.

Kadam said despite the spike, tariffs will not cross the 3-rupee upper limit, which would continue to remain cost-competitive from the point of view of the off-takers.

The demand-supply mismatch in the Indian market would mean developers would continue to import equipment for some more time, albeit at a higher cost.

Vinay Rustagi, managing director of renewable energy consultancy Bridge To India, said: “Domestic capacity will take 2-3 years to ramp up and the current project pipeline of nearly 40 gw would be heavily dependent on imported modules. The most acute pain would be felt by the rooftop and other distributed solar markets, which have no access to change-in-law compensation.”

ICRA said the price difference between a domestic and imported solar module, currently pegged at around 12-15%, would be bridged by the duty. This would help the domestic manufacturers confidently invest in their units, especially for the backward integration for cell manufacturing.

(With inputs from Shashwat Mohanty and Kaavya Chandrasekaran)

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